ACT Housing Choices Collaboration Hub

Report (Meeting 5)

Context

The Housing Choices Collaboration Hub is a group of **31** randomly selected individuals representing a broad cross-section of the Canberra community.

The group convened on five separate occasions to discuss how housing policy in the ACT can be improved to meet the needs of the city as it changes in the future, with the goal of providing the ACT Government with community-driven recommendations for housing policy.

The diversity of the group was evident from the beginning, with many creative ideas suggested for how housing policy in Canberra can be improved. To inform its decision-making, the group engaged with external stakeholders and ACT Government representatives to gain a deeper understanding of the issues and concerns that Canberrans face in relation to housing policy.

There was wide recognition across the group that the 'missing middle' (medium-density dwellings) will be key to Canberra maintaining its idyllic reputation as the "bush capital" and "garden city" as it grows into a medium sized city.

With this in mind, the group developed recommendations around **9** themes, namely: zoning, planning and approvals, affordability, character, public housing, quality of design and construction, and lifestyle and diversity.

It is intended that these recommendations are viewed collectively, recognising that housing policy must be approached from a holistic viewpoint and that the majority of recommendations are reinforcing and complementary.

The group is satisfied that the themes and recommendations touch upon the major housing concerns that Canberrans face or will likely face as our city changes.

Affordability

Housing affordability is affected by land purchase price, availability and location changes and levies, stamp duty, developers buying large / multiple blocks, method of sale / auctions, financial models and bank requirements.

Recommendations

Recommendation

All agreed to ensure the proportion of new land released for lower income earners is maintained.

Many agreed that the proportion of new land released for lower income earners is increased.

Rationale

To enable lower income households to have affordable housing (from submissions, and presentations including ACTCOSS)

Recommendation

Explore and implement alternative models for affordable home ownership including co-housing, rent-to-buy and financing options.

Rationale

• To enable more low-income people to access affordable housing, examples in public submissions.

Recommendation

Re-invigorate the land-rent scheme to increase take-up rate for eligible buyers. (e.g. review of price level and incentives)

Rationale

• To enable lower income households to have affordable housing (from submissions, and presentations including ACTCOSS)

Character

How do we maintain 'garden city / bush capital' while meeting changing needs and growing population?

Recommendation

Initial Recommendation
All applications should submit a landscape plan and streetscape elevation to describe character of green space to encourage diversity of street fronts.
It should be enforceable only for multi-unit developments.
Rationale

• The group wants to retain bush capital / garden city feel, and retain each suburb's unique characteristics.

Environment

How do we build / design environmentally houses and communities that minimise environmental footprint?

Recommendations

Recommendation

Require future developments in RZ3 to RZ5 to meet mandatory standards for proportion of soft landscaping plantable area to provide room for shade trees and gardens – to reduce heat island effect and reduce stormwater runoff and integrate planning with government sustainability standards.

Rationale

• To maintain adequate greenspace and landscape for animals and communities to minimize environmental impact.

Recommendation

Greater preference on 'infill/brownfield' over 'greenfield'. Particularly along transport corridors. Not at the expense of parks and urban open-space.

Rationale

• To reduce environmental impact with the consideration to appropriately use of brownfield area. (Applicable to zoning).

Lifestyle and Diversity

The current housing options driven by market do not provide flexibility for varying lifestyles in both physical space and possible procurement methods.

Recommendations

Initial Recommendation

For both infill* and new developments, government should require and/or incentivise developers to deliver an increase in:

- 1. Mix of dwelling sizes and diversity of dwelling types
- 2. The set proportion (%) of new dwellings that meet universal design standards:

whilst taking into account different Precincts and changes over time.

Other NOTES about Infill; this should allow:

- For rules to kick in over time, as spaces/blocks are redeveloped with reference to Precinct Plans
- For the mix and diversity for each area to be reviewed over time; not set and forget.

Notes for Item 1. As examples for consideration/incorporation:

- Single level age-in places
- Shop top living
- Build to rent
- Share housing
- Loft-style
- Courtyard
- Terrace house
- Mews
- Manor.

Notes for Item 2. Universal design is considered to be an adaptable house that is able to respond to changing lifestyle needs.

Rationale

Based on submissions/presentations by:

- Kate Auty, ACT Commissioner for Sustainability and Environment
- Sue McGrath, The Benevolent Society
- Clare WII, Board of Community House Canberra
- Shane Garrett, Housing Industry Association.

Planning and Approvals

Planning and approvals need to be simplified, controlled and accountable. We need to understand reforms and if there are any gaps.

Recommendation

Recommendation

Create Precinct Plans to provide a framework for planning in and around suburbs and centres.

The Precinct Plan should address future growth, housing, public transport and services at the level of the suburb or centre. It should also manage the cumulative impacts of the development of the urban environment, such as overshadowing; flooding from increased runoff; and wind tunnels.

Rationale

The precinct plan provides an interface between the parties in the planning process. It also provides for builders and planners to alleviate or avoid some environmental problems.

Public Housing

How do we increase public housing stock to include a broader diversity or needs into the future?

Recommendation

Recommendation

Increase in government housing in-line with growth of population, including increase in type of dwellings to reflect the changing demographics.

Types of dwellings to be based on Housing ACT requirements and needs.

Rationale

There is a shortage in public housing and a growing number of people in need.

The current public housing doesn't provide enough variety in dwelling type (units, 2 bedroom or 3 bedroom houses etc) to suit the needs of recipients.

Quality of Construction

Construction: meets standards before, during and after construction.

Recommendation

Recommendation

Canberra's housing should be constructed to a high quality throughout all stages. To ensure this, we recommend that the inspection/certification process is completely independent and not influenced by owners, developers or builders.

The group unanimously agreed to this principle. From a construction perspective this can be achieved by ensuring independence in the inspection process including: Greater clarity of standards, frequency of evidence based inspections during the building process, unannounced and frequent auditing of certifiers, solely government appointed certifiers and reviewable records of documentation.

Sources: community first hand stories (anecdotal) - Chris Millman

Rationale

The Rationale behind this recommendation is to ensure:

- The elimination of conflicts of interests
- Increased transparency in the inspection process
- Ensuring quality of construction
- Reduction in rectification of building costs
- NB: Case in Point: Signification number of new flats in the ACT currently with water damage requiring rectification.

Quality of Design

Design: suits location, zoning, amenities, liveability, inside and out, environment

Recommendation

Recommendation
We would like the government to adopt a sustainable outcome-based standards of design that demonstrates best practice design quality and liveability standards (eg NSW SEP 65 case study)
 Includes: Promotion of best practice examples in demo projects Incentives for solar/renewables, materials, EER, accessibility (eg. reduction in rates) Design review panel mandatory for all applications RZ3-5
Rationale
 To address the issue of an ACT standard outlining the code of practice governing/covering design quality and liveability.

Zoning

The current zoning system is:

- Inflexible (prevents innovation / suitable design)
- Difficult to understand (where to go, how to navigate, reasons for decisions, increases costs)
- Not responsive (Difficult to change)

Recommendations

Recommendation

Many agreed to allow dual occupancy with separate title in RZ1.

With dual-occupancy, some were concerned about small plot sizes and large houses on small blocks of land.

Retain current RZ1 plot ratio for the remainder of that zone.

Rationale

Allows dual occupancy and retaining a 'garden city' environment.

Recommendation

We don't want lots of tall building closely packed next to each other.

With greater density we need greater green space on each block.

Rationale

Allows RZ2-5 development while retaining the garden city environment.